

**Cabinet Resolution No. (131) of 2025**  
**Regarding the List of Administrative Penalties for Acts Committed in**  
**Violation of the Provisions of Federal Decree by Law No. (6) of 2009**  
**Regarding the Peaceful Uses of Nuclear Energy**

**The Cabinet:**

- Having reviewed the Constitution;
- Federal Law No. (1) of 1972 Regarding the Competences of Ministries and the Powers of Ministers, as amended;
- Federal Decree by Law No. (6) of 2009 Regarding the Peaceful Uses of Nuclear Energy;
- Federal Decree by Law No. (4) of 2012 Regarding Civil Liability for Nuclear Damage;
- Federal Decree by Law No. (26) of 2019 Regarding Public Finance, as amended;
- Federal Law No. (14) of 2016 Regarding Administrative Violations and Penalties in the Federal Government;
- Cabinet Resolution No. (27) of 2015 Regarding the Administrative Fines Resulting from the Violation of Licensing Conditions Issued by the Federal Authority for Nuclear Regulation; and
- Upon the proposal of the Minister of Finance, and the approval of the Cabinet,

**Hereby resolves as follows:**

**Article (1)**

**Definitions**

The definitions set forth in Federal Decree by Law No. (6) of 2009 Regarding the Peaceful Uses of Nuclear Energy, as referred to, shall apply to this Resolution and to the Authority's regulations. Without prejudice thereto, the following terms and expressions shall have the meanings assigned to each of them, unless the context requires otherwise:

**Decree by Law** : Federal Decree by Law No. (6) of 2009 Regarding the Peaceful Uses of Nuclear Energy.

<b>Inspector</b>	: An employee of the Authority authorized to conduct regulatory inspections, prepare reports, and record violations of activities subject to the Authority's supervision, in accordance with the provisions of the Decree by Law.
<b>Violation</b>	: Any act specified in the Annex.
<b>Violator</b>	: Any person, operator, or licensee who commits a violation.
<b>Licensing Basis Documents</b>	: The set of conditions and requirements specified in the Decree by Law, regulations, resolutions, and licenses issued by the Authority, as well as the obligations of the licensee set out in licensing applications. These include the Final Safety Analysis Report (FSAR), Environmental Impact Assessment, design documents approved by the Authority, technical and operational specifications, emergency plan, physical protection plan, quality assurance programs, and probabilistic and deterministic safety assessments.

## **Article (2)**

### **Administrative Fines**

1. Without prejudice to any administrative penalties provided for under any other legislation, the Authority may impose on the violator, upon committing any of the violations specified in the Schedule annexed to this Resolution, the administrative fines prescribed in respect thereof.
2. The value of the prescribed fine shall be doubled if it is established that the violator commits the same violation within six (6) months from the date of committing the violation for the first time.

## **Article (3)**

### **Administrative Penalties**

1. In addition to the administrative fines stipulated in Article (2) of this Resolution, the Authority may impose any of the following administrative penalties:
  - a. Suspension or revocation of the license, or any part thereof.
  - b. Administrative seizure of the regulated materials or items that constitute the subject matter of the violation, for a period not exceeding six (6) months, renewable for a similar period once only.
  - c. Administrative closure of the facility in which the regulated activity constituting the subject matter of the violation is carried out, for a period not exceeding six (6) months, renewable for a similar period once only.
  - d. Permanent administrative closure of the facility in which the regulated activity is carried out without being licensed by the Authority.
2. In the event of a first-time violation, the Authority may issue a written warning to the violator and grant a grace period not exceeding thirty (30) days, calculated from the date of dispatch of the warning, to rectify the violation, or in accordance with the controls and procedures prescribed in the Authority's regulations.
3. The violator shall bear the expenses and costs of removing and remedying the damage resulting from the violation if the violator fails to carry out such removal or remediation.

## **Article (4)**

### **Grievance Against Administrative Penalties**

1. The Authority shall notify the violator of the decision imposing the administrative penalty within fifteen (15) working days from the date of its issuance, using the means approved by the Authority. The notification shall include a statement of the committed violation, the time limit required for its removal and rectification of the status, and any other relevant information.
2. Any person against whom a decision imposing an administrative penalty has been issued pursuant to this Resolution may submit a written grievance to the Authority within thirty

(30) working days from the date of notification of the contested decision, provided that such grievance is reasoned and accompanied by all supporting documents.

3. The grievance shall be decided upon within thirty (30) working days from the date of its submission, in accordance with the procedures in force at the Authority. The lapse of such period without a decision on the grievance shall be deemed a rejection thereof.

## **Article (5)**

### **Amendment of Administrative Fines**

The Cabinet shall have the competence to introduce any amendments to the administrative fines set out in this Resolution, whether by addition, deletion, or modification.

## **Article (6)**

### **Collection of Administrative Fines**

The administrative fines imposed by the Authority pursuant to the provisions of this Resolution shall be collected in accordance with the mechanism determined by the Ministry of Finance.

## **Article (7)**

### **Resolutions and Procedures**

1. The Cabinet shall issue the resolutions and determine the procedures necessary for the implementation of the provisions of this Resolution.
2. All concerned authorities shall cooperate with the Authority in implementing the provisions of this Resolution, each within the limits of its competence.

## **Article (8)**

### **Repeals**

1. Cabinet Resolution No. (27) of 2015 Regarding the Administrative Fines Resulting from the Violation of Licensing Conditions Issued by the Federal Authority for Nuclear

Regulation shall be repealed as of 17 August 2015, due to the non-collection of the fines prescribed thereunder.

2. Any provision that contradicts or conflicts with the provisions of this Resolution is also hereby repealed.

## **Article (9)**

### **Publication and Entry into Force**

This Resolution shall be published in the Official Gazette and shall enter into force after nine (9) months from the date of its publication.

**Mohammed bin Rashid Al Maktoum**

**Prime Minister**

**Issued by us:**

**On: 23 Rabi' Al-Akhir 1447 A.H.**

**Corresponding to: 15 October 2025 A.D.**

**The Schedule Annexed to Cabinet Resolution No. (131) of 2025  
Regarding the List of Administrative Penalties for Acts Committed in  
Violation of the Provisions of Federal Decree by Law No. (6) of 2009  
Regarding the Peaceful Uses of Nuclear Energy**

SN	Description of Violations	Fine (AED)
<b>General Violations</b>		
1	Failure to register a radiation source.	(500)
2	Failure to display the license in a visible place for customers.	(2,500)
3	Engaging in a regulated activity contrary to the licensing conditions issued by the Authority.	(10,000) per month
4	Failure to submit the application documents for the renewal of a low-risk license within the timeframe determined by the Authority based on its risk assessment.	(100) per day, up to a maximum of (3,000)
5	Failure to submit the application documents for the renewal of a medium-risk license within the timeframe determined by the Authority based on its risk assessment.	(200) per day, up to a maximum of (6,000)
6	Failure to submit the application documents for the renewal of a high-risk license within the time frame determined by the Authority based on its risk assessment.	(300) per day, up to a maximum of (9,000)
7	Failure to take the required measures upon cessation of a regulated activity or prior to the surrender of a license.	(10,000) per month

8	Submission of incorrect or incomplete documents, data, information, reports, or records to the Authority.	(5,000)
9	Failure to submit required notification(s), information, or reports to the Authority in accordance with the law, the Authority's regulations, the licensing conditions, or as otherwise requested by the Authority, or failure to comply with the prescribed timelines for submitting notifications or reports.	(10,000)
10	Delay in submitting required notification(s), information, or reports to the Authority in accordance with the law, the Authority's regulations, the licensing conditions, or as otherwise requested by the Authority, or delay in complying with deadlines for submitting notification(s) or reports.	(2,000)
11	Failure to protect, maintain, and retain required records and documents in the prescribed manner and for the period specified by the Authority.	(10,000)
12	Failure to allow immediate and unrestricted access to any facility or premises to Authority representatives to conduct regulatory inspections, or failure to provide assistance to the Authority's inspector during such inspection.	(20,000)
13	Delay in allowing immediate and unrestricted access to any facility or premises to Authority representatives to conduct regulatory inspection, or in providing assistance to the Authority's inspector during such inspection.	(4,000)
14	Failure to take corrective and/or preventive measures in accordance with the Authority's regulations or as requested by the Authority.	(20,000)

15	Delay in taking corrective and/or preventive measures in accordance with the Authority's regulations or as requested by the Authority.	(4,000)
16	Failure to establish, maintain, implement, evaluate, and periodically review the required policies, strategies, processes, procedures, plans, arrangements, mechanisms, and programs in accordance with the Authority's regulations and licensing conditions.	(20,000)
17	Delay in establishing, maintaining, implementing, evaluating, or periodically reviewing the required policies, strategies, processes, procedures, plans, arrangements, mechanisms, and programs in accordance with the Authority's regulations and licensing conditions.	(4,000)
18	Failure to establish and implement information protection measures or prevent unauthorized transfer or disclosure of information.	(20,000)
19	Failure to establish, implement, maintain, review, monitor, and periodically evaluate the integrated management system required of the licensee in accordance with the Authority's regulations.	(20,000)
20	Delay in conducting periodic review, monitoring, and evaluation of the required integrated management system in accordance with the Authority's regulations.	(4,000)
21	Failure to provide workers and employees with the necessary information, training, qualification, and equipment, including appropriate personal protective equipment, in accordance with the Authority's regulations.	(20,000)

22	Failure to perform required monitoring, evaluation, verification, or inspection activities in accordance with the requirements of the Authority's regulations.	(20,000)
23	Delay in performing required monitoring, evaluation, verification, or inspection activities in accordance with the requirements of the Authority's regulations.	(4,000)
24	Failure to comply with the requirements related to the levels of regulatory clearance or the disposal of radioactive materials.	(100,000)
25	Failure to ensure the availability of sufficient staff to maintain the performance of a regulated activity in a safe, secure, and safeguarded manner, in accordance with the requirements of the Authority's regulations or the licensing conditions.	(30,000)
26	Failure to comply with the State's nuclear non-proliferation obligations.	(100,000)
27	Failure to implement and maintain an occupational health policy and health surveillance program for workers.	(50,000)
28	Loss of regulatory control by the licensee over any radioactive source classified as Category (1) in accordance with the Authority's regulations.	(250,000)
29	Loss of regulatory control by the licensee over any radioactive source classified as Categories (2) and (3) in accordance with the Authority's regulations.	(150,000)
30	Loss of regulatory control by the licensee over any radioactive source classified as Categories (4) and (5) in accordance with the Authority's regulations.	(50,000)

31	Loss of regulatory control by the licensee over any special fissile material or source material.	(150,000)
<b>Violations Related to Nuclear Facilities</b>		
32	Failure to determine, provide, and maintain an adequate and appropriate level of competence and funding to ensure safety.	(100,000)
33	Failure to monitor the safety performance of the facility or organization and to take necessary actions to achieve and maintain the required safety levels in accordance with the relevant standards specified in the Licensing Basis Documents.	(100,000)
34	Failure to conduct self-assessments and independent assessments in accordance with the Authority's requirements.	(100,000)
35	Failure to take actions regarding non-conformities and corrective measures in accordance with the Authority's requirements.	(300,000)
36	Failure to establish measures to monitor all site characteristics and to verify compliance with the design assumptions and the final safety analysis report throughout the nuclear facility's lifetime.	(150,000)
37	Failure to designate, delineate, or identify controlled and supervised areas in a nuclear facility and/or restrict access thereto.	(100,000)
38	Failure to establish, implement, and communicate an operating policy in accordance with the Authority's requirements.	(100,000)
39	Failure to operate a nuclear facility within approved operational limits and conditions, including maintaining adequate and sufficient operating personnel on shift.	(100,000)

40	Failure to review and/or revise operational limits and conditions in accordance with the Authority's requirements.	(100,000)
41	Failure to document violations of operational limits and conditions and to take appropriate corrective actions.	(100,000)
42	Exceeding the approved operational limits and conditions by the licensee.	(300,000)
43	Failure to ensure that all activities affecting safety are performed by appropriately qualified and competent persons in accordance with the Authority's requirements.	(100,000)
44	Failure to establish, implement, and periodically evaluate a training program, including appropriate training facilities, materials, employees, and instructions for nuclear facility personnel.	(100,000)
45	Failure to ensure proper analysis and monitoring of safety-related activities at a nuclear facility in accordance with the Authority's requirements.	(100,000)
46	Failure to establish, implement, and maintain a system for continuous monitoring and periodic review of the safety of the nuclear facility and the licensee's performance.	(150,000)
47	Failure to implement a facility configuration management system to ensure consistency between design requirements, physical configuration, and documentation of the nuclear facility.	(100,000)
48	Failure to conduct a systematic assessment to provide assurance of safety-related components' performance under all operational and accident conditions.	(100,000)

49	Failure to maintain the control room and control equipment in proper operational condition in accordance with the codes and standards specified in the Licensing Basis Documents.	(100,000)
50	Failure to establish, implement, and maintain an appropriate training and qualification program for operating personnel to obtain and retain the necessary Certification.	(100,000)
51	Performing the duties of a reactor operator or senior reactor operator without the required valid Certification.	(150,000)
52	Performing equipment operator duties without the required qualification.	(100,000)
53	Failure to monitor fitness for duties of operating personnel.	(100,000)
<b>Violations Related to Decommissioning and Radioactive Waste Management</b>		
54	Failure to ensure the safety of radioactive waste management facilities and activities prior to disposal.	(60,000)
55	Failure to maintain an updated inventory of all radioactive waste.	(60,000)
56	Failure to identify and monitor all radioactive waste.	(60,000)
57	Failure to minimize radioactive waste to the lowest practicable level.	(60,000)
58	Failure to determine characteristics and/or classification of radioactive waste.	(60,000)
59	Failure to comply with regulatory requirements relating to radioactive waste packages.	(60,000)
60	Failure to store radioactive waste in accordance with the Authority's requirements.	(60,000)

61	Failure to pay the required amount into the decommissioning trust fund.	(60,000) per month
62	Failure to maintain the decommissioning plan throughout the facility's lifetime.	(60,000)
63	Failure to maintain appropriate records, expertise, knowledge, and personnel to support the safety of activities undertaken until completion of decommissioning.	(60,000)
64	Failure to ensure safety, radiation protection, and environmental protection during decommissioning.	(60,000)
65	Failure to manage operational and decommissioning waste in accordance with the Authority's requirements, including the traceability of waste generated during decommissioning.	(60,000)
66	Failure to ensure the availability of appropriate radioactive waste treatment, storage capabilities, and transport packages prior to decommissioning.	(60,000)
<b>Violations Related to Emergency Preparedness and Response (EPR)</b>		
67	Failure to establish, implement, maintain, or periodically review the necessary emergency arrangements, including the on-site emergency plans and related capabilities, in accordance with the requirements of the Authority's regulations.	(60,000)
68	Failure to periodically review and update the risk assessment.	(60,000)
69	Failure to document or review the levels requiring the initiation of emergency actions, in accordance with Authority requirements.	(60,000)

70	Failure to declare emergency classification within the time frame specified in the Authority's regulations and/or failure to submit the required periodic updates.	(300,000)
71	Failure to notify of the declaration of the emergency classification or the initial protective action recommendation or any change related thereto.	(300,000)
72	Failure to activate the on-site emergency response system.	(300,000)
73	Failure to take immediate emergency response actions, including protective action recommendations, as applicable.	(600,000)
74	Failure to coordinate with off-site authorities in accordance with Authority regulations.	(600,000)
75	Failure to apply requirements relating to emergency workers' exposure in accordance with the Authority's regulations.	(600,000)
76	Failure to exempt pregnant workers who have notified their pregnancy from the application of emergency response actions.	(600,000)
77	Failure to coordinate on-site emergency preparedness, emergency response arrangements, and on-site nuclear security and safeguards arrangements.	(300,000)
78	Failure to conduct the required testing of facilities, equipment, and locations necessary for responding to an emergency, and to conduct periodic drills and exercises, in accordance with the Authority's regulations.	(300,000)

79	Failure to implement and/or test the emergency response data systems, and failure to provide backup systems.	(300,000)
80	Failure to ensure the updating and maintenance of facilities, including the Technical Support Center, Emergency Operations Facility, Medical Treatment Facility, and Operational Support Center, and to ensure the adequate availability of equipment, and supplies.	(300,000)
<b>Violations Related to Radiation Safety</b>		
81	Failure to provide information, establish procedures, and implement the measures related to the protection requirements for pregnant or breastfeeding workers who are exposed occupationally to radiation, and failure to comply with these requirements in accordance with the Authority's regulations.	(15,000)
82	Failure to comply with prohibition on exposing persons under the age of (16) Gregorian years to occupational exposure.	(100,000)
83	Failure to comply with occupational exposure requirements for persons aged (16) to (18) Gregorian years.	(100,000)
84	Failure to ensure that personal protective equipment is maintained in good condition and tested periodically.	(6,000)
85	Failure of workers to fulfill their protection and safety obligations in accordance with the Authority's requirements.	(6,000)
86	Engaging in unjustified or non-optimized practices.	(150,000)

87	Failure to ensure optimal level of protection and safety for workers and/or the public.	(60,000)
88	Exposure of a member of the public to ionizing radiation exceeding the effective dose limit of (1millisievert) per year, or the equivalent dose limit to the lens of the eye of (15 millisieverts) per year, or the equivalent dose limit to any part of the skin of (50 millisieverts) per year.	(250,000)
89	Exposure of a worker to ionizing radiation exceeding the effective dose limit of (50 millisieverts) in a single year, or (100 millisieverts) over five years.	(100,000)
90	Exposure of a worker to ionizing radiation exceeding the equivalent dose limit to the eye lens of (50 millisieverts) in a single year, or (100 millisieverts) over five years, or exceeding the equivalent dose limit of (500 millisieverts) in a single year at any point on the hands, feet, or skin.	(200,000)
91	Exceeding the authorized radioactive waste discharge limits.	(100,000)
92	Failure to notify the Authority of incidents in accordance with the requirements of the Authority's regulations and the applicable licensing conditions.	(100,000)
93	Failure to allocate sufficient resources to achieve radiation protection and safety objectives in accordance with the Authority's requirements.	(90,000)
94	Failure to monitor and dispose of radioactive waste, and to monitor radiation sources and radiation generators in a safe and secure manner.	(100,000)
95	Failure to comply with the requirements for transport of radiation generators or sources.	(15,000)

96	Failure to maintain inventory of radiation generators and radioactive sources.	(10,000)
97	Failure to inform persons receiving treatment with radionuclides of methods to reduce the exposure of others to radiation.	(45,000)
98	Failure to use licensed or registered radiation safety technical services, in accordance with the Authority's regulations.	(25,000)
99	Failure to adjust working conditions for occupationally exposed workers who have exceeded their individual dose limits.	(15,000)
100	Failure to conduct investigation, as prescribed in the Authority's regulations, to determine dose magnitude and exposure causes.	(30,000)
101	Failure of radiation safety service provider operating a dose-measurement service to submit information on occupationally exposed workers to the National Dose Register.	(30,000)
102	Failure to retain records of occupationally exposed workers.	(10,000)
103	Failure to suspend the provision of technical services related to radiation safety technical services in accordance with the Authority's regulations.	(150,000)
104	Failure to provide clients and the Authority with the outputs of radiation safety technical services.	(75,000)
105	Participation in activities that undermine the neutrality of the licensee or registrant when providing radiation safety technical services.	(300,000)
<b>Violations Related to Radiation Security</b>		
106	Failure to implement a security plan or transport security plan approved by the Authority, in accordance with the Authority's requirements.	(100,000)

107	Failure to apply the necessary preventive security measures for radioactive sources, whether in use or subject to handling, storage, or transport, in accordance with the Authority's requirements.	(30,000)
108	Failure to cooperate with the Authority and law enforcement authorities and to assist them in locating and recovering radioactive sources.	(15,000)
109	Failure to ensure the operability of security systems and failure to carry out their maintenance in order to ensure their ability to perform their prescribed functions.	(30,000)
<b>Violations Related to Nuclear Security</b>		
110	Failure to implement, maintain, or periodically review the physical protection plan and/or the transport security plan, as required under the Authority's regulations.	(100,000)
111	Failure to apply the required compensatory measures to address degraded or non-operational physical protection systems.	(100,000)
112	Failure to implement operational guide requirements for the Information Protection Program for the protection of sensitive nuclear information.	(100,000)
<b>Violations Related to Nuclear Non-Proliferation</b>		
113	Transit and shipment of regulated nuclear materials and items listed in the Information Circular INFCIRC/254 Part One without the approval of the Authority.	(100,000)
114	Transit and shipment of regulated nuclear materials and items listed in the Information Circular INFCIRC/254 Part Two without the approval of the Authority.	(10,000)

115	Removal of regulated items from regulatory control without the approval of the Authority.	(20,000)
116	Failure to grant the representatives of the Authority during regulatory inspection activities, and the inspectors of the International Atomic Energy Agency (IAEA) appointed to carry out verification activities in accordance with the Safeguards Agreement, immediate and unrestricted access to any nuclear facility or location.	(100,000)
117	Failure to grant the representatives of the Authority during regulatory inspection activities, and the inspectors of the International Atomic Energy Agency (IAEA) appointed to carry out verification activities in accordance with the Safeguards Agreement, immediate and unrestricted access to any non-nuclear facility or location.	(10,000)
118	Transfer of nuclear material and/or any item listed in Part One of Information Circular INFCIRC/254 that is directly related to the proliferation of nuclear weapons or other nuclear explosive devices, or the financing of the aforementioned activities, in violation of the international agreements to which the State is a party and/or relevant binding resolutions issued by the United Nations Security Council, or prejudicing the security of the State.	(200,000)
119	Transfer of nuclear material and/or any regulated item listed in Part Two of Information Circular INFCIRC without obtaining the required licenses and approvals in accordance with Authority Regulation No. 09 (on the Export and Import Control of Nuclear Material, Nuclear-Related Items, and Nuclear Related Dual-Use Items).	(10,000)

120	Transfer of items , including equipment, materials, software, and related technology, not listed in Parts One and Two of Information Circular INFCIRC/254, where the concerned parties know, or have been informed by the Authority, that such items, in whole or in part, are intended or may be intended for use in the development, manufacture, handling, operation, maintenance, storage, detection, identification, or dissemination of nuclear weapons or other nuclear explosive devices, or where the purchaser country or destination country is subject to penalties imposed pursuant to a resolution of the United Nations Security Council, or to penalties imposed by the country of origin of such equipment, materials, non-nuclear materials, software, or related technology.	(50,000)
121	Failure to submit accurate and complete information to the Authority in the end-user declaration.	(10,000)
122	Failure to comply with the requirements related to government-to-government assurances, in accordance with the Authority's requirements.	(100,000)
123	Failure of end users to comply with requirements when transferring dual-use items related to the nuclear field to another end user.	(10,000)
124	Failure of shipping and customs clearance agents to comply with Authority requirements.	(10,000)
125	Failure to follow material balance area and key measurement point structure established by the Authority in nuclear facilities.	(50,000)
126	Failure to ensure the integrity of safeguards equipment, containment units, or seals, and to prevent damage thereto.	(300,000)

127	Failure to notify the Authority of any interference with nuclear safeguards equipment.	(300,000)
128	Failure to appoint a person with appropriate qualifications and experience, and their delegate, to manage Nuclear Material Accounting and Control (NMAC) system.	(10,000)
129	Failure to provide the Authority, upon its request, with a qualified person possessing the necessary experience (or a delegate with equivalent qualifications and experience), to manage Nuclear Material Accounting and Control (NMAC) system.	(10,000)
130	Failure of the individual designated by the licensee, as the person responsible for the management of the Nuclear Material Accounting and Control (NMAC) system, to comply with the Authority's requirements and the procedures approved by the Authority, in accordance with the Authority's requirements and the relevant licensing conditions.	(6,000)
131	Failure to conduct physical inventory in accordance with Authority's requirements and the procedures approved by the Authority.	(30,000)
<b>Violations Related to Transport of Radioactive Materials</b>		
132	Failure to comply with the requirements for classification of radioactive materials and the classification of packages for transport, in accordance with the Authority's requirements (classification in accordance with United Nations numbering).	(20,000)
133	Failure to use approved packaging material for the transport of radioactive materials.	(50,000)

134	Failure to comply with the requirements relating to contamination and packages in which leakage occurs, in accordance with the Authority's requirements.	(20,000)
135	Failure to comply with transport index requirements.	(20,000)
136	Failure to comply with the requirements relating to the marking, labeling, and placarding for package(s) or means of transport.	(75,000)
137	Failure to comply with package and packaging requirements, including testing.	(20,000)